

DEPARTMENT OF THE ARMY U.S. ARMY CORPS OF ENGINEERS, ST. LOUIS DISTRICT 1222 SPRUCE STREET ST. LOUIS, MISSOURI 63103

RD

8 May 2025

MEMORANDUM FOR RECORD

SUBJECT: US Army Corps of Engineers (Corps) Approved Jurisdictional Determination in accordance with the "Revised Definition of 'Waters of the United States'"; (88 FR 3004 (January 18, 2023) as amended by the "Revised Definition of 'Waters of the United States'; Conforming" (8 September 2023),¹ MVS-2025-268

BACKGROUND. An Approved Jurisdictional Determination (AJD) is a Corps document stating the presence or absence of waters of the United States on a parcel or a written statement and map identifying the limits of waters of the United States on a parcel. AJDs are clearly designated appealable actions and will include a basis of JD with the document.² AJDs are case-specific and are typically made in response to a request. AJDs are valid for a period of five years unless new information warrants revision of the determination before the expiration date or a District Engineer has identified, after public notice and comment, that specific geographic areas with rapidly changing environmental conditions merit re-verification on a more frequent basis.³

On January 18, 2023, the Environmental Protection Agency (EPA) and the Department of the Army ("the agencies") published the "Revised Definition of 'Waters of the United States," 88 FR 3004 (January 18, 2023) ("2023 Rule"). On September 8, 2023, the agencies published the "Revised Definition of 'Waters of the United States'; Conforming", which amended the 2023 Rule to conform to the 2023 Supreme Court decision in *Sackett v. EPA*, 598 U.S., 143 S. Ct. 1322 (2023) ("*Sackett*").

This Memorandum for Record (MFR) constitutes the basis of jurisdiction for a Corps AJD as defined in 33 CFR §331.2. For the purposes of this AJD, we have relied on Section 10 of the Rivers and Harbors Act of 1899 (RHA),⁴ the 2023 Rule as amended, as well as other applicable guidance, relevant case law, and longstanding practice in evaluating jurisdiction.

1. SUMMARY OF CONCLUSIONS.

¹ While the Revised Definition of "Waters of the United States"; Conforming had no effect on some categories of waters covered under the CWA, and no effect on any waters covered under RHA, all categories are included in this Memorandum for Record for efficiency.

² 33 CFR 331.2.

³ Regulatory Guidance Letter 05-02.

⁴ USACE has authority under both Section 9 and Section 10 of the Rivers and Harbors Act of 1899 but for convenience, in this MFR, jurisdiction under RHA will be referred to as Section 10.

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- a. Provide a list of each individual feature within the review area and the jurisdictional status of each one (i.e., identify whether each feature is/is not a water of the United States and/or a navigable water of the United States).
 - i. MVS-2025-268 Wetland 1 (Feature 1) Non-Jurisdictional, Section 404 (1.39 Acres)
 - ii. MVS-2025-268 Wetland 2 (Feature 2) Non-Jurisdictional, Section 404 (0.77 Acres)
- iii. MVS-2025-268 Wetland 3 (Feature 3) Non-Jurisdictional, Section 404 (0.11 Acres)
- iv. MVS-2025-268 Wetland 4 (Feature 4) Non-Jurisdictional, Section 404 (0.2 Acres)
- v. MVS-2025-268 Wetland 5 (Feature 5) Non-Jurisdictional, Section 404 (0.16 Acres)
- vi. MVS-2025-268 Stream 1 (Feature 6) Non-Jurisdictional, Section 404 (901 Linear Feet)
- vii. MVS-2025-268 Stream 2 (Feature 7) Non-Jurisdictional, Section 404 (265 Linear Feet)
- viii. MVS-2025-268 Stream 3 (Feature 8) Jurisdictional, Section 404 (610 Linear Feet)

2. REFERENCES.

- a. "Revised Definition of 'Waters of the United States,'" 88 FR 3004 (January 18, 2023) ("2023 Rule")
- b. "Revised Definition of 'Waters of the United States'; Conforming" 88 FR 61964 (September 8, 2023)
- c. Sackett v. EPA, 598 U.S. 651, 143 S. Ct. 1322 (2023)
- 3. REVIEW AREA. The Review Area is an approximately 38-acre area, approximate geographic coordinates 39.023419, -88.984448. The Review Area is located in St. Elmo, Fayette County, Illinois.

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- NEAREST TRADITIONAL NAVIGABLE WATER (TNW), THE TERRITORIAL SEAS, OR INTERSTATE WATER TO WHICH THE AQUATIC RESOURCE IS CONNECTED. The nearest downstream TNW is the Kaskaskia River. The Kaskaskia River has a navigation channel maintained by the Army Corps of Engineers.
- FLOWPATH FROM THE SUBJECT AQUATIC RESOURCES TO A TNW, THE TERRITORIAL SEAS, OR INTERSTATE WATER. All waters on site sheet flow into Feature 8. Feature 8 flows north out of the review area to an unnamed tributary to Camp Creek
- 6. SECTION 10 JURISDICTIONAL WATERS⁵: Describe aquatic resources or other features within the review area determined to be jurisdictional in accordance with Section 10 of the Rivers and Harbors Act of 1899. Include the size of each aquatic resource or other feature within the review area and how it was determined to be jurisdictional in accordance with Section 10.⁶ N/A
- 7. SECTION 404 JURISDICTIONAL WATERS: Describe the aquatic resources within the review area that were found to meet the definition of waters of the United States in accordance with the 2023 Rule as amended, consistent with the Supreme Court's decision in *Sackett*. List each aquatic resource separately, by name, consistent with the naming convention used in section 1, above. Include a rationale for each aquatic resource, supporting that the aquatic resource meets the relevant category of "waters of the United States" in the 2023 Rule as amended. The rationale should also include a written description of, or reference to a map in the administrative record that shows, the lateral limits of jurisdiction for each aquatic resource, including how that limit was determined, and incorporate relevant references used. Include the size of each aquatic resource in acres or linear feet and attach and reference related figures as needed.
 - a. Traditional Navigable Waters (TNWs) (a)(1)(i): N/A
 - b. The Territorial Seas (a)(1)(ii): N/A

⁵ 33 CFR 329.9(a) A waterbody which was navigable in its natural or improved state, or which was susceptible of reasonable improvement (as discussed in § 329.8(b) of this part) retains its character as "navigable in law" even though it is not presently used for commerce, or is presently incapable of such use because of changed conditions or the presence of obstructions.

⁶ This MFR is not to be used to make a report of findings to support a determination that the water is a navigable water of the United States. The district must follow the procedures outlined in 33 CFR part 329.14 to make a determination that water is a navigable water of the United States subject to Section 10 of the RHA.

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- c. Interstate Waters (a)(1)(iii): N/A
- d. Impoundments (a)(2): N/A
- e. Tributaries (a)(3): Feature 8 Feature 8 is an RPW feature. The feature is a roadside ditch which has RPW flow characteristics. Aerials, submitted documentation, and Google Streetview all confirm the presence of water in a plurality of photos.
- f. Adjacent Wetlands (a)(4): N/A
- g. Additional Waters (a)(5): N/A

8. NON-JURISDICTIONAL AQUATIC RESOURCES AND FEATURES

a. Describe aquatic resources and other features within the review area identified in the 2023 Rule as amended as not "waters of the United States" even where they otherwise meet the terms of paragraphs (a)(2) through (5). Include the type of excluded aquatic resource or feature, the size of the aquatic resource or feature within the review area and describe how it was determined to meet one of the exclusions listed in 33 CFR 328.3(b).⁷

Feature 7 – Feature 7 is identified in the wetland delineation report as a stream feature. However, after review of the submitted report as well as other sources, the Corps of Engineers could not identify the feature as a stream. Aerials from 1938 and 1972 do not show any feature in the current location of Feature 7. There are wetland features present only within the confines of Feature 7 and the area surrounding Feature 7 is maintained as agricultural. The Corps believes Feature 7 to be a feature excavated in uplands and draining only uplands, or a B(3) exclusion. Feature 7 is a non-jurisdictional wetland as it is not abutting or directly adjacent to an RPW feature.

b. Describe aquatic resources and features within the review area that were determined to be non-jurisdictional because they do not meet one or more categories of waters of the United States under the 2023 Rule as amended (e.g., tributaries that are non-relatively permanent waters (RPW); non-tidal wetlands that do not have a continuous surface connection to a jurisdictional water).

Feature 1 – Feature 1 does not have a continuous surface connection (CSC) to a downstream RPW.

⁷ 88 FR 3004 (January 18, 2023)

Feature 2 – Feature 2 does not have a CSC to a downstream RPW.

Feature 3 - Feature 3 does not have a CSC to a downstream RPW.

Feature 4 - Feature 4 does not have a CSC to a downstream RPW.

Feature 5 - Feature 5 does not have a CSC to a downstream RPW.

Feature 6 - Feature 6 is a non-RPW feature. Aerials dating back to 2010 do not show the presence of water. Photos included in the submittal do not show standing water. Feature 6 is not identified on any topographic map dating back to 1942, does not appear on NWI mapping, nor does the feature appear on NHD Plus mapping. Feature 6 is not selectable for delineation purposes in Streamstats and Feature 6 does not appear on aerials from either 1938 nor 1972.

- 9. DATA SOURCES. List sources of data/information used in making determination. Include titles and dates of sources used and ensure that information referenced is available in the administrative record.
 - a. Wetland Delineation Report performed by Westwood Professional Services, dated 11 February 2025
 - b. Illinois Statewide LiDAR DEM WGS Hillshade, accessed 1 May 2025
 - c. National Wetlands Inventory, accessed 1 May 2025
 - d. Google Streetview, accessed 1 May 2025
 - e. Illinois Geospatial Data Clearinghouse, accessed 1 May 2025
 - f. Streamstats, accessed 2 May 2025
 - g. Avena, IL 2024 (US Topo) Sale 1:24000, accessed 2 May 2025

10. OTHER SUPPORTING INFORMATION. N/A

11.NOTE: The structure and format of this MFR were developed in coordination with the EPA and Department of the Army. The MFR's structure and format may be subject to future modification or may be rescinded as needed to implement additional guidance from the agencies; however, the approved jurisdictional determination described herein is a final agency action.

